Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

CONFIDENTIAL

53
ACTION NEA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 SAM-01 CIAE-00 DODE-00

PM-03 H-01 INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01

PRS-01 SP-02 SS-15 USIA-06 ACDA-05 ORM-01 SR-02 OMB-01

SSO-00 CCO-00 /085 W
---------- 122797
R 151656Z NOV 74
FM AMEMBASSY LONDON
TO SECSTATE WASHDC 5727
INFO AMEMBASSY ALGIERS
AMEMBASSY AMMAN
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMEMBASSY MOSCOW
AMEMBASSY JIDDA
AMEMBASSY KUWAIT
AMEMBASSY PARIS
AMEMBASSY RABAT
AMEMBASSY ROME
AMEMBASSY TEHRAN
AMEMBASSY TEL AVIV
AMEMBASSY TRIPOLI
AMEMBASSY TUNIS
USMISSION NATO BRUSSELS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 LONDON 14977

E.O.11652: XGDS-1
TAGS: PFOR, UK, XF
SUBJECT: BRITISH POLICY STATEMENT ON MIDDLE EAST APPEARS ACCEPTABLE TO BOTH ARABS AND ISRAELIS

SUMMARY: LATEST HMG POLICY STATEMENT ON ME, GIVEN BY FONSEC CALLAGHAN TO HOUSE OF COMMONS OCTOBER 30, HAS
CONFIDENTIAL

CONFIDENTIAL

BEEN DESCRIBED AS ACCEPTABLE TO ISRAELI GOVERNMENT BY

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

ISRAELI OFFICIAL AT SAME TIME THAT ARAB OBSERVERS AND JERUSALEM POST DESCRIBE IT AS A POLICY CHANGE FAVORING THE PALESTINIANS. WE THINK BRITISH HAVE AGAIN DEMONSTRATED THEIR ABILITY TO STAY IN ARAB GOOD GRACES BY FELICITOUS REARRANGEMENT OF LANGUAGE, WHILE THEIR POLICY'S SUBSTANCE REMAINS TOLERABLE TO ISRAEL. NEVERTHELESS, WE BELIEVE BRITISH ARE POSITIONING THEMSELVES, IF EVER SO SLIGHTLY, FOR MORE OPEN RECOGNITION OF PLO SHOULD THAT APPEAR WISE IN THE WAKE OF EC DISCUSSIONS AND POSSIBLE MODIFICATION OF USG POLICY. END SUMMARY.

1. DURING OCTOBER 30 DEBATE OF QUEEN'S SPEECH LAYING NEW GOVERNMENT'S POLICY BEFORE THE HOUSE OF COMMONS, FOREIGN SECRETARY CALLAGHAN INCLUDED FOLLOWING PARAGRAPH STATING BASIC BRITISH POLICY TOWARD ME SETTLEMENT:

"THE THREE FUNDAMENTAL NEEDS WHICH SUCH A SETTLEMENT MUST SATISFY REMAIN THE SAME. ISRAEL MUST HAVE SATISFACTION OF HER NEED FOR RECOGNITION BY HER NEIGHBORS OF HER PERMANENCE AS A STATE AND OF HER LEGITIMATE SECURITY REQUIREMENTS. ISRAEL'S ARAB NEIGHBORS MUST HAVE SATISFACTION ON THE WITHDRAWAL OF ISRAELI OCCUPYING FORCES. AND PROVISION MUST BE MADE FOR SATISFACTION OF THE NEEDS OF THE PALESTINIANS, BY WHICH I MEAN NOT ONLY THE RIGHTS OF INDIVIDUAL PALESTINIAN REFUGEES, AS WAS LAID DOWN FOR SO MANY YEARS BY THE GENERAL ASSEMBLY, BUT ALSO THE LEGITIMATE POLITICAL RIGHTS OF THE PALESTINIAN PEOPLE."

2. THIS PARAGRAPH FOLLOWED INTRODUCTORY REMARKS IN WHICH CALLAGHAN SPOKE OF THE OPENING OF A NEW PHASE IN THE NEGOTIATIONS AND ADDED THAT "DR. KISSINGER'S TIRELESS EFFORTS DESERVE SUCCESS, AND I SHALL CERTAINLY WANT TO SAY NOTHING THAT WOULD HINDER HIM, FOR HE NEEDS ALL THE SUPPORT THAT WE AND OTHERS CAN GIVE HIM IN MUSTERING HIS EFFORTS TO CONSOLIDATE A FRAGILE PEACE AND PREVENT A BREAKDOWN THAT WOULD HAVE SERIOUS ECONOMIC CONSEQUENCES FOR US AND THE REST OF THE WORLD."

3. DURING SUBSEQUENT CALL ON EMBASSY OFFICER HERE, EGYPTIAN EMBASSY OFFICER SUGGESTED THAT CALLAGHAN STATE-

MENT (PARA 1) REPRESENTS A CHANGE IN LABOR GOVERNMENT

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

NNN

CONFIDENTIAL

PAGE 01 LONDON 14977 02 OF 02 151708Z

53
ACTION NEA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 SAM-01 CIAE-00 DODE-00

PM-03 H-01 INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01

PRS-01 SP-02 SS-15 USIA-06 ACDA-05 ORM-01 SR-02 OMB-01

SSO-00 CCO-00 /085 W
---------- 122825
R 151656Z NOV 74
FM AMEMBASSY LONDON
TO SECSTATE WASHDC 5728
INFO AMEMBASSY ALGIERS
AMEMBASSY AMMAN
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMEMBASSY MOSCOW
AMEMBASSY JIDDA
AMEMBASSY KUWAIT
AMEMBASSY PARIS
AMEMBASSY RABAT
AMEMBASSY ROME
AMEMBASSY TEHRAN
AMEMBASSY TEL AVIV
AMEMBASSY TRIPOLI
AMEMBASSY TUNIS
USMISSION NATO BRUSSELS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 02 OF 02 LONDON 14977

POLICY INVOLVING GREATER RECOGNITION OF PALESTINIANS.
SAME THEME WAS ECHOED IN ISRAEL (FCO OFFICIALS WEIR AND
CRAIG TELL US) BY ARTICLE IN JERUSALEM POST, THOUGH AR-
TICLE'S REASONING APPEARED SOMEWHAT FUZZY (TO THE BRITISH
AT LEAST). HOWEVER, ON NOVEMBER 11, BRITISH WERE TOLD
OFFICIALLY BY ISRAELI FOREIGN MINISTRY DIRECTOR GENERAL
KIDRON THAT ISRAEL HAS NO RPT NO QUARREL WITH THAT POLICY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LONDON 14977 02 OF 02 151708Z

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

STATEMENT DESPITE JERUSALEM POST ARTICLE.

4. COMMENT: BRITISH SEEM ONCE AGAIN TO HAVE SUCCEEDED IN PROVIDING FRIENDLY, ACCOMMODATING IMAGE TO PLEASE ARAB OBSERVERS SIMPLY BY SOME FELICITOUS REARRANGEMENT OF LANGUAGE, WHOSE SUBSTANCE CAN BE EXPLAINED TO ISRAELIS AS REPRESENTING NO CHANGE IN THE ESSENTIALS OF BRITISH POLICY. DISTINCTION CALLAGHAN MADE BETWEEN "RIGHTS OF INDIVIDUAL PALESTINIAN REFUGEES, AS WAS LAID DOWN FOR SO MANY YEARS" AND (IMPLIEDLY NEW) "LEGITIMATE POLITICAL RIGHTS OF THE PALESTINIAN PEOPLE" PLACES CALLAGHAN'S LABOR GOVERNMENT ON RECORD IN LANGUAGE GOING SOMEWHAT BEYOND EVEN CONSERVATIVE DOUGLAS-HOME'S ENUNCIATION OF BRITISH POLICY AT HARROGATE IN 1970. MENTION OF THE "POLITICAL" RIGHTS OF PALESTINIANS IS A NEW DEPARTURE, EVEN THOUGH MODEST ENOUGH SINCE NO ELABORATION OF THOSE "POLITICAL RIGHTS" IS ATTEMPTED. ISRAEL'S TOLERANCE HAS BEEN GAINED, WE BELIEVE, BY VARIOUS PRIVATE REASSURANCES MEMBERS OF BRITISH GOVERNMENT HAVE BEEN GIVING JEWISH ORGANIZATIONS IN UK, AS WELL AS BRITISH EXPLANATION PROBABLY GIVEN TO ISRAELI GOVERNMENT THAT THERE HAS BEEN NO CHANGE IN BASIC UK POLICY. NEVERTHELESS, ISRAELI EMBASSY HERE SEES SOME SLIGHT EROSION SETTING IN. NEW PHRASING FEEDS ARAB HOPES, CONCURRENTLY WITH PLO TRIUMPHS AT UNGA. WE BELIEVE THIS COULD BE FOLLOWED BY MORE SUB-STANTIVE BRITISH POLICY OF DEALING WITH THE PLO SHOULD EC DISCUSSIONS AND--MORE PARTICULARLY--MODIFICATIONS IN USG POLICY INDICATE GREATER ROLE FOR PLO AS REPRESENTATIVE OF PALESTINIANS IS INEVITABLE DEVELOPMENT TO WHICH UK HAD BEST ACCOMMODATE ITSELF. END COMMENT.

SPIERS

CONFIDENTIAL

NNN

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: RECOGNITION, FOREIGN POLICY POSITION, SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 15 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LONDON14977
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D740330-0787
From: LONDON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741140/aaaabhtj.tel
Line Count: 202
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2002 by izenbei0>; APPROVED <13-Aug-2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BRITISH POLICY STATEMENT ON MIDDLE EAST APPEARS ACCEPTABLE TO BOTH ARABS AND ISRAELIS
TAGS: PFOR, UK, XF, US, IS, POL, (CALLAGHAN)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005